

FYSO 2022–27: Annual progress report

For the 2022–23 annual work program

JULY 2023

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FYSO 2022–27: Annual progress report

Each year, we publish our annual work program for spectrum management in the five-year spectrum outlook (FYSO). We are also required to report on the activities we undertake to give effect to our work program.¹

This FYSO annual progress report outlines the progress achieved from 1 July 2022 to 30 June 2023 for the activities in our 2022–23 annual work program in the [FYSO 2022–27](#).

It also provides an explanation for changes where we have departed from our intended timeframe or prioritisation.

For ease of interpretation, references to quarters are calendar year quarters:

- > quarter 1 (Q1): 1 January to 31 March
- > quarter 2 (Q2): 1 April to 30 June
- > quarter 3 (Q3): 1 July to 30 September
- > quarter 4 (Q4): 1 October to 31 December.

¹ Paragraph 57(h), *Australian Communications and Media Authority Act 2005*.

Band-planning activities

Planning stage	Frequency band/s	FYSO timeframe	Progress/update
Monitoring	600 MHz (617–698 MHz) 3.3 GHz (3300–3400 MHz) 4.0 GHz (4400–4990 MHz) 13 GHz (12.75–13.25 GHz) 40 GHz (37–43.5 GHz) 46 GHz (45.5–47 GHz) 47 GHz (47.2–48.2 GHz) Bands being studied under WRC-23 agenda items 1.2 and 1.4	Continue to monitor domestic and international developments in these bands to identify usage trends.	Ongoing.
Initial investigation	1.5 GHz (1427–1518 MHz) Extended mobile satellite service (MSS) L-band (1518–1525 MHz and 1668–1675 MHz)	We will review these 2 bands simultaneously. Q1 2023: decision on whether to move to preliminary replanning stage and options paper.	Initial investigation paper released Q2 2022. Decision on whether to move to the preliminary re-planning stage and options paper delayed until Q3 2023, due to competing priorities.
	1.9 GHz (1880–1920 MHz)	Q3/4 2022: decision on whether to move to preliminary replanning stage and options paper (which will include review of the frequency band plan).	Completed. 1.9 GHz band options paper released for consultation on 30 November 2022, consultation closed 21 April 2023, and band moved to the preliminary replanning stage.
	2300–2302 MHz	Not scheduled for 2022–23.	
	5030–5091 MHz	Continue to monitor development of draft ITU recommendation that specifies the characteristics of terrestrial air-ground links operating in the aeronautical mobile radiocommunication service.	Completed. Interim arrangements ² made to provide access to the 5055–5065 MHz band for remotely piloted aircraft systems (RPAS) control and non-payload communications (CNPC).

² The [new interim arrangements for remotely piloted aircraft systems in 5055–5065 MHz band](#) is now the [RALI MS48: Interim access to 5055–5065 MHz for line of sight remotely piloted aircraft systems control and non-payload communication links](#).

Planning stage	Frequency band/s	FYSO timeframe	Progress/update
			Further work to be undertaken pending finalisation of international arrangements across the wider band.
	6 GHz (5925–7125 MHz)	Continue to monitor other relevant developments to inform further decisions on use of the upper 6 GHz band, and on the use of higher power RLAN class-licensed devices and possible support for non-RLAN class-licensed devices.	Continuing to monitor international developments for the upper band and potential provisions for standard power-use enabled by automatic frequency control or similar technologies.
Preliminary replanning	There are no projects currently in this stage.		
Implementation	850 MHz expansion band (814–825 MHz and 859–870 MHz)	Band is being cleared progressively ahead of spectrum licence commencement on 1 July 2024.	Ongoing.
	1800 MHz (1710–1785 MHz and 1805–1880 MHz) in remote areas	Q3/Q4 2022: discussion paper. Q4 2022 – Q1 2023: implement decisions through appropriate changes to radiocommunications assignment and licensing instructions (RALIs).	Delayed. Discussion paper timing reassessed due to competing priorities and combined consideration with 2 GHz band (1920–1980 MHz and 2110–2170 MHz); expected to be released Q3 2023.
	2 GHz MSS (1980–2010 MHz and 2170–2200 MHz)	Q3/4 2022: develop technical and regulatory arrangements to support MSS (including complementary ground component) use in 1980–2005/2170–2195 MHz. Q1/2 2023: consult on proposed arrangements.	Delayed to align with auction timelines and also due to competing priorities. In Q3 2023, we expect to commence preliminary consultation with industry on draft technical design principles (technical parameters and coordination requirements with adjacent band services) to support MSS use in 1980–2005/2170–2195 MHz (including the use of complementary ground component (CGC)). We will also be seeking further information on the extent of demand for the spectrum in this band, for the purposes of deploying MSS.

Planning stage	Frequency band/s	FYSO timeframe	Progress/update
	3400–3575 MHz	<p>Q3 2022: decision on whether to make a re-allocation declaration for the 3.4 GHz and 3.7 GHz bands.</p> <p>Work to develop arrangements for the allocation of apparatus and spectrum licences in the 3400–3575 MHz band will be combined with similar work in the 3700–4200 MHz band.</p> <p>Allocation timeframes are also tied to those of the 3700–4200 MHz band.</p>	<p>Completed; re-allocation declaration registered 14 July 2022.</p> <p>Consultation on spectrum licence allocation instruments and technical framework commenced February 2023. Final instruments registered June 2023.</p> <p>Applicant information pack for area-wide apparatus licences (AWLs) in 3.4–4.0 GHz in remote areas published 20 June 2023.</p> <p>Applications for allocation of spectrum licences open 5 July 2023.</p>
	3700–4200 MHz	<p>Not before Q4 2022: allocation in remote areas.</p> <p>Q4 2022–Q4 2023: development of proposed arrangements for areas other than remote.</p>	<p>3.4/3.7 GHz re-allocation declaration registered 14 July 2022.</p> <p>Final instruments registered June 2023.</p> <p>Applicant information pack for AWLs in 3.4–4.0 GHz in remote areas published 20 June 2023.</p> <p>Applications for allocation of spectrum licences open 5 July 2023.</p> <p>Consultation on metro/regional AWL allocation in 3750–3950 MHz regional areas and 3800–3950 MHz metropolitan areas released Q2 2023.</p>

Forward allocation timing

Band	Stage	FYSO timeframe	Notes	Allocation method	Progress/update
3400–4000 MHz (remote areas)	Implementing planning decision	Not before Q4 2022	Administrative allocation of apparatus licences for remote areas. Incorporates spectrum from the recent 3700–4200 MHz planning decision and previous decisions on 3400–3700 MHz in remote areas.	Administrative (allocation window followed by over-the-counter).	Applicant information pack for AWLs in 3.4–4.0 GHz in remote areas published 20 June 2023.
3400–3575 MHz and 3700–3800 MHz	Implementing planning decision	Q3 2023	Q4 2022: consult on draft allocation instruments for spectrum licences in various regional areas in 3400–3575 MHz, and regional and metropolitan areas of 3700–3800 MHz band.	Spectrum licence auction.	Consultation on spectrum licence allocation instruments and technical framework commenced February 2023. Final instruments registered June 2023. Applications for allocation of spectrum licences open 5 July 2023.
3400–3575 MHz (metro only) and 3800–4000 MHz (regional and metropolitan areas)	Implementing planning decision	2023–24	Allocation of apparatus licences in regional and metropolitan areas.	To be determined.	Consultation on metro/regional AWL allocation in 3750–3950 MHz regional areas and 3800–3950 MHz metropolitan areas released Q2 2023. Allocation commencing in Q1 2024. Technical arrangements for 3950–4000 MHz and 3400–3575 MHz (inner metro only) are being developed with a technical liaison group to be convened in Q3 2023.

Band	Stage	FYSO timeframe	Notes	Allocation method	Progress/update
2 GHz (MSS)	Implementing planning decision	2023–24 (following the 3400–3575 MHz and 3700–3800 MHz auction)	<p>Allocation of apparatus licences.</p> <p>New services will not commence until TOB services have transitioned to new arrangements; anticipated to occur over 5 years.</p>	Our preliminary view is the allocation will occur via auction, subject to further consideration. ³	<p>Change to preliminary view or projected timeline in draft FYSO 2023–28, now expected to allocate licences in 2024–25.</p> <p>TOB services transition to new arrangements to be completed by 1 March 2026 in metropolitan and designated areas, and 1 March 2024 elsewhere.</p> <p>In Q3 2022, we updated our licence assessment procedures for space and space receive licences to include the new arrangements for 2 GHz narrowband MSS.</p> <p>In Q4 2022, we made updates to the 7.2 GHz TOB band provisions in RALI FX3.</p>
800 MHz and 1800 MHz	Expiring spectrum licences (expiring 11 June 2028)	Consideration of the renewal of expiring spectrum licences	Consideration of licence renewal 5 years from expiry, with a preferred outcome identified no later than 2 years from expiry.	To be determined.	<p>On track. In May 2023 we published a consultation paper outlining a 4-stage process for considering all expiring spectrum licences. Consultation closes July 2023.</p> <p>Response to submissions and Stage 2 consultation commencing Q1 2024.</p>

³ As per the 2 GHz outcomes paper, our preliminary view, given that demand is likely to exceed supply (as expressed in responses to the 2 GHz options paper), is that the most appropriate mechanism to resolve competing demand is a price-based allocation mechanism via auction. With price-based allocations under section 106 of the *Radiocommunications Act 1992* limited to the allocation of transmitter licences (in this case, space licences in 2170–2195 MHz), the ACMA would generally only issue the associated space-receive licences in the paired band 1980–2005 MHz to those successful in the priced-based allocation process.

Optimising established planning frameworks

Planning area	Project priorities	FYSO timeframe	Progress/update
Broadcasting	Variations in several licence areas in NSW and VIC ⁴ to enable AM to FM conversions	Ongoing: consult	Completed Mount Gambier conversion in Q3 2022. Consultation on Tamworth conversion released December 2022. Variation expected to be finalised in Q3 2023. Completed Mudgee conversion in Q1 2023.
	Planning principles for AM to FM conversions in regional areas	Q3 2022: finalise	Completed. Paper published September 2022. We also released the outcomes of replanning the FM broadcasting services band in Perth . We are continuing our engagement with the ABC and commercial broadcasters on implementation.
	Following extension of Part 3 of the <i>Broadcasting Services Act 1992</i> to Norfolk Island, finalise licensing of various incumbent broadcasting services in accordance with the provisions of the <i>Broadcasting Services Act</i> and the <i>Radiocommunications Act 1992</i>	Q3 2022: finalise	Delayed to Q3 2023, as we await finalised information from licensees.
	Vary the Remote Western Australia Radio LAP	Q4 2022: consult	Delayed to Q3 2023 due to competing priorities.
	Following extension of Part 3 of the <i>Broadcasting Services Act</i> to Norfolk Island, prepare or vary a LAP to include Norfolk Island	Q4 2022: consult	Completed. Variation finalised Q2 2023.
	Vary the Remote Central and Eastern Australia Radio LAP	Q4 2022: consult	Completed. Variation finalised Q2 2023.

⁴ This may include a subset of the following areas: Inverell, Moree, Gunnedah, Tamworth, Lismore, Mudgee, Young, Parkes and Wangaratta. We are consulting with the licensees to determine indicative timelines and relative priorities. Proceeding with these variations may depend on the relevant licensees making timely strategic business decisions on available implementation options.

	Consult on the digital radio channel plan (DRCP) for the licence areas where the incumbent broadcasters have committed to rollout digital radio in 2023	Timing is driven by demand from broadcasters	No requests were made by broadcasters that led to the ACMA making DRCPs in 2022–23.
Satellite	Consider applications for test and demonstration purposes in the 2 GHz band	Ongoing	Ongoing.
	Manage filing and coordination of Australian satellite systems	Ongoing	Ongoing.
Low interference potential devices (LIPD)	Monitor developments	Ongoing	Ongoing.
	Regular update to the Radiocommunications (Low Interference Potential Devices) Class Licence 2015	Q3 2022: consult	Completed. Consultation paper released October 2022. Outcomes paper released in May 2023.
Intelligent Transport Systems	Monitor the developments in cooperative intelligent transport systems (C-ITS)	Ongoing	Ongoing.
	Investigate permanent arrangements for the assignment and coordination of fixed-satellite service earth stations in the 5.9 GHz band	Q3 2022: consult	Delayed to Q3 2023 due to competing priorities.
Spectrum planning, assignment, and coordination requirements	Review of the spectrum planning technical framework to ensure its currency and consistency with current technologies and operational practices	Ongoing	Ongoing.
	Spectrum planning framework information paper	Q3 2022: publish	Completed. Paper published August 2022.
Spectrum licence technical frameworks: review of frameworks below 4 GHz	2 GHz band	Q3 2022: consult on proposed amendments	Completed. Technical framework finalised Q1 2023.
	700 MHz band	Q3 2022: commence review and form a technical liaison group (TLG)	Completed. Work has commenced and a TLG has been convened.
	800 MHz band	Q3 2022: variations to 800 MHz spectrum licences	Completed Q4 2022. ⁵

⁵ Varied licences: https://web.acma.gov.au/rrl/licence_image.extract_pdf?pLICENCE_NO=9263433, and https://web.acma.gov.au/rrl/licence_image.extract_pdf?pLICENCE_NO=9263429.

	2.5 GHz band	Work will commence once work on the 2 GHz band is finalised and 700 MHz nears completion	On track. No change to projected timeline.
Spectrum-sharing approaches	Consideration of new approaches to spectrum sharing when proposals are submitted	Ongoing	Ongoing.
Out-of-policy spectrum arrangement requests	Provide advice on requests that involve departing from our published policies and considering applications for trial demonstrations of new technologies.	Ongoing	Ongoing.

Licensing and licensing systems

Work area	Project priorities	FYSO timeframe	Progress/update
Radiocommunications regulatory reform	Sunsetting instruments	Q3 2022 – Q1 2023	See ' Sunsetting instruments 2022–23 ' in this document. All indicated processes for the 31 sunsetting instruments have been completed, except for the 1900–1920 MHz Frequency Band Plan 2012, which was allowed to sunset, and the outcomes for which will be published in Q4 2023.
	Renewal processes and licence use	Q2 2023: discussion papers	Completed. Consultation paper published in May 2023.
Mobile phone jammers in prisons	Monitor use under exemption	Ongoing	Ongoing.
Drone regulation	Monitor licensing requirements	Ongoing	Ongoing.
RNSS repeater trials	Develop permanent licensing solution in conjunction with facilitating and monitoring trials	2022–23	Ongoing. We will continue to support trials using scientific licensing. To support permanent use, we expect to consult on draft regulatory arrangements – including licensing type, technical conditions, and pricing – in early 2024.
Review of banned equipment and exemptions framework	Proposed framework with new and amended instruments	Q3 2022: consult	Completed. We released an outcomes paper and published submissions to finalise the review in May 2023 .

Work area	Project priorities	FYSO timeframe	Progress/update
Review of non-assigned amateur and outpost licensing arrangements	Updated draft amateur class licence	Q3 2022: consult	Completed. Consultation paper released September 2022.
	Implementation activities to transition to class-licensing arrangements	Q1–2 2023	Delayed implementation of class licensing to support additional consultation in Q3 2023, to implement ACMA-managed accreditation scheme for amateur examinations.
Higher power amateur operation	Finalise options following consultation	2022–23	Delayed. As detailed in the September 2022 consultation paper ; we plan to communicate consultation feedback in Q3 2023, and our decision on higher power authorisation and consult on any associated regulatory proposals in 2024.
Review of scientific assigned and non-assigned apparatus licensing arrangements	Options for new arrangements	Q3/Q4 2022: consult	Completed. Consultation paper published in December 2022. We plan to communicate review outcomes in Q3 2023.
Terahertz spectrum	International regulatory models and use-cases	Q1 2023: information paper	Completed. Information paper published in March 2023.
Assigned amateur beacons and repeaters	Proposed licensing options	Q1 2023: consult	Delayed to Q3 2023 to accommodate stakeholder resource availability.
	Develop guidance material for accredited persons	Q2 2023	Delayed to Q4 2023, due to extended timeframes for receiving initial stakeholder feedback on draft technical document. The materials aim to improve technical instructions/guidance that underpins beacon and repeater licensing.
Maritime regulatory arrangements	Proposed updates to VHF channel plan and related instruments	Q2 2023: consult	Delayed to Q3 2023, due to competing priorities.

Pricing

Project priorities	FYSO timeframe	Progress/update
Pricing review implementation considering new technologies and trials	To be generally aligned with the review of scientific licensing arrangements	On track. Consideration being progressed through the review of scientific assigned and non-assigned apparatus-licensing arrangements.
Commercial broadcasting tax arrangements	Ongoing assessment of taxes throughout 2022–23 including administering the new Rebate Rules	Ongoing.
Maintenance of the current licence tax regime, including update to tax determinations with references to the 2021 census population figures and other machinery changes	Q3 2022: consult	Completed. Consultation paper released in August 2022 and amendments made to the tax determinations.
Pricing arrangements considering opportunities for different levels of interference protection and other machinery changes to allow for the updates to taxes	Q1 2023: consult	Completed. Consultation paper released in March 2023.
Examining pricing implications for ongoing licensing or band reviews	Ongoing throughout 2022–23	Ongoing.

Compliance and enforcement

Compliance priority	FYSO timeframe	Progress/update
Tackling online supply of dodgy devices, including a focus on supplier compliance with equipment rules and educating Australians about the risks of buying these devices online	2022–23	Completed. Final report published.
Program of electromagnetic energy (EME) measurements at 5G-enabled mobile base stations	2022–23	Ongoing. Program of EME measurements continues from our 2021–22 compliance priority, with 166 sites measured between 1 July 2022 and 30 June 2023. Measurements have been undertaken in Queensland, New South Wales, Victoria, Western Australia, South Australia, and the Australian Capital Territory. EME measurement program results are available on the ACMA website .

International engagement in 2022–23

Meeting	FYSO timeframe	Progress/update
ITU-R Working Party 5B	11–22 July 2022	Completed
Fourth meeting of the APG (APG 23-4)	15–20 August 2022	Completed
ITU-R Study Group 4 and Working Parties 4A-C	7–23 September 2022	Completed
APT Wireless Group Meeting 30 (AWG-30)	5–9 September 2022	Completed
ITU-R Working Party 5D	10–21 October 2022	Completed
ITU-R Study Group 5 and Working Parties 5A-C	14–29 November 2022	Completed
ITU-R Working Party 5D	31 January – 9 February 2023	Completed
Fifth meeting of the APG (APG 23-5)	20–25 February 2023	Completed
Spectrum Regulator’s Forum	28 February – 3 March 2023	New addition, completed
Second Session of the Conference Preparatory Meeting for WRC-23 (CPM23-2)	27 March – 6 April 2023	Completed
APT Wireless Group Meeting 31 (AWG-31)	22–26 May 2023	New addition, completed
ITU-R Working Parties 5A and 5C	9–18 May 2023	Completed
ITU-D Global Symposium of Regulators (GSR-23)	5–8 June 2023	New addition, completed
ITU-R Working Party 5D	12–22 June 2023	Completed
ITU-R Study Group 4 and Working Parties 4A-C	21 June – 7 July 2023	No change

Sunsetting instruments 2022–23

No.	Sunsetting instrument	FYSO timeframe	Progress/update
1	Television Outside Broadcast (1980–2110 MHz and 2170–2300 MHz) Frequency Band Plan 2012	Repealed and replaced by the Radiocommunications (Mobile-Satellite Service) (1980–2010 MHz and 2170–2200 MHz) Frequency Band Plan 2022 and the Radiocommunications (Television Outside Broadcasting) (2010–2110 MHz and 2200–2300 MHz) Frequency Band Plan 2022	Completed. Frequency band plans registered 23 June 2022. ⁶
2	Radiocommunications (Digital Radio Multiplex Transmitter Licences – Application Fee) Determination 2012	Q2 2022: included in our consultation on proposed ACMA fees for service 2022–23	Completed . Outcome released October 2023.
3	Radiocommunications (Prohibited Devices) (Use of Electronic Counter Measures for Bomb Disposal Activities) Exemption Determination 2010	Q3 2022: consultation as part of the review of banned equipment and exemptions framework	Completed. Consultation paper released in July 2022. Outcome released in March 2023.
4	Radiocommunications Advisory Guidelines (Use of Electronic Counter Measures for Bomb Disposal Activities) 2010		
5	Radiocommunications (PMTS Jamming Devices – Visiting Forces and Suppliers) Exemption Determination 2011		
6	Radiocommunications (Public Mobile Telecommunications Services Surveillance Devices) Exemption Determination 2011		
7	Radiocommunications (Prohibition of PMTS Jamming Devices) Declaration 2011		
8	Radiocommunications (Mid-West Radio Quiet Zone) Frequency Band Plan 2011	Q3 2022: consult	Completed. Consultation paper released October 2022. Radiocommunications (Australian Radio Quiet Zone Western Australia) Frequency Band Plan 2023 made Q1 2023.

⁶ [Radiocommunications \(Mobile-Satellite Service\) \(1980-2010 MHz and 2170-2200 MHz\) Frequency Band Plan 2022](#) and [Radiocommunications \(Television Outside Broadcasting\) \(2010–2110 MHz and 2200–2300 MHz\) Frequency Band Plan 2022](#).

No.	Sunsetting instrument	FYSO timeframe	Progress/update
9	1900–1920 MHz Frequency Band Plan 2012	Q3/Q4 2022: consultation expected as part of the 1.9 GHz band options paper	Completed. Consultation commenced 30 November 2022. Instrument allowed to sunset.
10	Protected Symbols Determination 2013	Q3/Q4 2022: consult	Completed. Consultation paper released November 2022. Published February 2023.
11	Radiocommunications (UHF CB Radio Equipment) Standard 2011 (No. 1)		
12	Radiocommunications (118 MHz to 137 MHz Amplitude Modulated Equipment – Aeronautical Radio Service) Standard 2012		
13	Radiocommunications Advisory Guidelines (Additional Device Boundary Criteria – 1800 MHz Lower Band) 2012	Allow to sunset/repeal, with the advisory guidelines to be incorporated into a determination made under section 145 of Radiocommunications Act	Completed. Consultation commenced November 2022. Outcomes paper published March 2023.
14	Radiocommunications Advisory Guidelines (Managing Interference from Spectrum Licensed Transmitters – 1800 MHz Band) 2012	Q4 2022: consult	Completed. Consultation paper released November 2022. Outcomes paper published Q1 2023.
15	Radiocommunications Advisory Guidelines (Managing Interference to Spectrum Licensed Receivers – 1800 MHz Band) 2012		
16	Radiocommunications (Unacceptable Levels of Interference – 1800 MHz Band) Determination 2012		
17	Radiocommunications Advisory Guidelines (Managing Interference from Transmitters – 2.5 GHz Band) 2012		
18	Radiocommunications Advisory Guidelines (Managing Interference to Receivers – 2.5 GHz Band) 2012		
19	Radiocommunications (Unacceptable Levels of Interference – 2.5 GHz Band) Determination 2012		
20	Radiocommunications Advisory Guidelines (Managing Interference from Transmitters – 2.5 GHz Mid-band Gap) 2012		
21	Radiocommunications Advisory Guidelines (Managing Interference to Receivers – 2.5 GHz Mid-band Gap) 2012		

No.	Sunsetting instrument	FYSO timeframe	Progress/update
22	Radiocommunications (Unacceptable Levels of Interference – 2.5 GHz Mid-band Gap) Determination 2012		
23	Radiocommunications Advisory Guidelines (Managing Interference from Transmitters – 700 MHz Band) 2012		
24	Radiocommunications Advisory Guidelines (Managing Interference to Receivers – 700 MHz Band) 2012		
25	Radiocommunications (Unacceptable Levels of Interference – 700 MHz Band) Determination 2012		
26	Radiocommunications (Trading Rules for Spectrum Licences) Determination 2012	Q4 2022: consult	Completed. Consultation paper released October 2022. Outcomes paper published February 2023.
27	Radiocommunications Spectrum Marketing Plan (700 MHz Band) 2012	Allow to sunset	Completed. Instruments allowed to sunset.
28	Radiocommunications Spectrum Marketing Plan (2.3 GHz Band) 2009		
29	Radiocommunications Spectrum Marketing Plan (2.5 GHz Band) 2012		
30	Radiocommunications (Spectrum Licence Allocation – Combinatorial Clock Auction) Determination 2012		
31	Radiocommunications Licence Conditions (Aircraft Licence) Determination 2011 (No. 1)		